

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-25 EA-11 NEA-14 ISO-00 ACDA-19

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FEAE-00 AID-20 DODE-00 PM-07 H-03 PA-04 PRS-01 SP-03

SS-20 USIA-15 ABF-01 OMB-01 TRSE-00 ARA-16 DRC-01

OIC-04 (ISO) W

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TO SECSTATE WASHDC 5090

INFO AEC GERMANTOWN

AMEMBASSY BELGRADE

USMISSION EC BRUSSELS

AMEMBASSY DACCA

AMEMBASSY THE HAGUE

AMEMBASSY KINSHASA

AMEMBASSY LONDON

AMEMBASSY NEW DELHI

AMEMBASSY SAIGON

USMISSION USUN

USMISSION GENEVA

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E. O. 11652: /A

TAGS: PROG, IAEA

SUBJECT: IAEA 18TH GENERAL CONFERENCE - GENERAL DEBATE, WEDNESDAY
MORNING, SEPT. 18, 1974

1. SUMMARY: GC PLENARY CONTINUED GENERAL DEBATE BY HEARING
8 SPEAKERS. FULL TEXT OF PORTIONS OF INDIAN STATEMENT DEALING
WITH INDIAN NUCLEAR EXPLOSION AND WITH FINANCING OF IAEA
SAFEGUARDS SEPT. VIRTUALLY ALL DELS TOOK NOTE OF PROFOUND
IMPACT OF ENERGY CRISIS ON POTENTIAL FOR NUCLEAR POWER,
ESPECIALLY IN DEVELOPING COUNTRIES, AND OF RESULTING IMPACT
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ON IAEA PROGRAM. ALL STATED GENERAL SUPPORT OF A VARIETY OF AGENCY

ACTIVITIES, ESPECIALLY PROGRAMS FOR PREPARATION OF STANDARDS FOR SAFETY OF NUCLEAR POWER REACTORS, AND FOR EXPANSION OF TRAINING FOR COUNTRIES EMBARKING ON NUCLEAR POWER PROGRAMS. SIGNIFICANT HIGHLIGHTS OF INDIVIDUAL NATIONAL STATEMENTS FOLLOW. END SUMMARY.

2. NETHERLANDS (BOT) SHARED VIEW OF INDONESIA REGARDING FINANCING OF IAEA TECHNICAL ASSISTANCE (WITHOUT SPECIFYING WHAT HE UNDERSTOOD THAT VIEW TO BE). ALSO EXPRESSED GREAT CONCERN AT INDIAN NUCLEAR EXPLOSION WHILE TAKING NOTE OF INDIAN STATEMENT OF COMMITMENT TO USE FOR PEACEFUL PURPOSES ONLY, IT WAS "DIFFICULT" TO DISTINGUISH BETWEEN NUCLEAR TESTS FOR SUCH PURPOSES AND TESTS FOR WEAPONS, AND GON CONSIDERED THEREFORE THAT "EVENT IN RAJASTHAN" CONSTITUTED NUCLEAR PROLIFERATION, AT LEAST IN TECHNICAL SENSE, AND SETBACK TO INTERNATIONAL EFFORTS TOWARD CTB. WENT ON TO CALL FOR WIDEST POSSIBLE ADHERENCE TO NPT, ALL EXPORTING STATES WHICH HAD NOT DONE SO TO ADHERE TO RECENTLY-ANNOUNCED MEASURES FOR COMMON POSITION REGARDING APPLICATION OF AGENCY SAFEGUARDS IN CONNECTION WITH EXPORTS OF NUCLEAR MATERIALS AND EQUIPMENT TO NNWS, AND SHARED DG EKLUND'S OPINION (IN HIS OPENING STATEMENT) THAT TECHNICAL REVIEW OF IMPLEMENTATION OF AGENCY SAFEGUARDS IN STATES NOT PARTY TO NPT WOULD BE APPROPRIATE. CALLED FOR CAUTION IN INTERNATIONAL APPROACH TO QUESTION OF PNE, WITH EVALUATION OF ALL ASPECTS BEFORE MORE DEFINITIVE STEPS TAKEN, AND CALLED IT IMPERATIVE THAT SERVICES FOR PNE'S SHOULD BE PROVIDED ON NON-DISCRIMINATORY BASIS AND, AS FAR AS POSSIBLE, BE SAME FOR NNWS AND NUCLEAR POWERS ALIKE. WELCOMED STATEMENTS BY DG AND USREP CALLING FOR ACTIVE AGENCY ROLE IN PHYSICAL PROTECTION OF NUCLEAR MATERIALS; AGENCY STUDY SHOULD NOT BE LIMITED TO WORKING OUT PROTECTION STANDARDS BUT SHOULD ADDRESS HOW FUEL CYCLE FACILITIES SHOULD BE LOCATED GEOGRAPHICALLY TO MINIMIZE RISK OF THEFT OR SABOTAGE.

3. UK (HILL) NOTED GOOD PROGRESS IN NEGOTIATIONS OF UK VOLUNTARY SAFEGUARDS OFFER AND HOPED THAT ALL STATES, ESPECIALLY NNWS MEMBERS OF EURATOM, WHICH HAD NOT RATIFIED NPT COULD DO SO IN TIME TO PARTICIPATE IN NPT REVIEW CONFERENCE. UK ENDORSED NPT AS FOUNDATION FOR NONPROLIFERATION, AND CALLED ATTENTION TO RECENT UK STEPS TO ASSIST IN ITS EFFECTIVE IMPLEMENTATION, INCLUDING AGREEMENT WITH US AND USSR TO PROVIDE AGENCY WITH UNCLASSIFIED

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INFORMATION ON INTERNATIONAL TRANSFERS OF NUCLEAR MATERIALS, PARTICIPATION IN EXPORTER'S CONSULTATIONS REGARDING APPLICATION OF AGENCY SAFEGUARDS (ALONG LINES OF NETHERLANDS, ABOVE) AND IN EFFORTS TO STANDARDIZE DURATION AND PURSUIT PROVISIONS OF IAEA SAFEGUARDS AGREEMENT OTHER THAN PURSUANT TO NPT. CONCLUDED WITH OBSERVATION THAT GENERAL INTEREST WOULD NOT BE SERVED BY PUBLIC DEBATE ON PHYSICAL SECURITY OF NUCLEAR MATERIALS, AS EVOLUTION OF METHODS AND PROCEDURES WAS TASK OF GREAT COMPLEXITY

AND HIGH SECURITY, AND DISCLOSURE OF PRECAUTIONS COULD ONLY REDUCE THEIR EFFECTIVENESS.

4. YUGOSLAVIA (DENES, SPEAKING IN ENGLISH) CONCLUDED THAT HARDLY ANYTHING HAD BEEN DONE ABOUT STOPPING OR LIMITING RUSH TOWARD NUCLEAR REARMAMENT, WHILE RESULTS IN MAKING NUCLEAR TECHNOLOGY AVAILABLE TO LDC'S HAD BEEN MODEST SINCE NPT CAME INTO FORCE; SITUATION WAS CONSEQUENCE OF MONOPOLISTIC POSITION ON NUCLEAR POWERS IN CONNECTION WITH BOTH WEAPONS AND PEACEFUL APPLICATIONS OF NUCLEAR TECHNOLOGY. IF NWS FAILED TAKE QUICKEST POSSIBLE PATH TO NUCLEAR DISARMEMENT AND TO FULFILLMENT OF OBLIGATIONS TO LDC'S, IT COULD BE EXPECTED THAT SOME OF LATTER WOULD SEEK OWN SOLUTIONS TO PROBLEMS, BY UTILIZATION OF NUCLEAR ENERGY "IN ALL ITS FORMS"; THIS WAS BECOMING INCREASINGLY FEASIBLE PROPOSITION FOR LARGE NUMBER OF COUNTRIES, EVEN WITH LOW LEVEL OF GENERAL DEVELOPMENT. CTB WAS IMPORTANT PREREQUISITE FOR ESTABLISHMENT OF INTERNATIONALLY-COORDINATED SYSTEM IN CONNECTION WITH PNE, AND IT WAS HIGH TIME TO CONVENE INTERNATIONAL CONFERENCE, WITH PARTICIPATION OPEN TO ALL NUCLEAR AND NON-

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INFO OCT-01 AF-10 EUR-25 EA-11 NEA-14 ISO-00 ACDA-19

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NUCLEAR COUNTRIES, TO CONSIDER NEGOTIATIONS OF SPECIAL INTERNATIONAL AGREEMENTS REFERRED TO IN ARTICLE V OF NPT. SYSTEM EMERGING FROM THESE NEGOTIATIONS SHOULD BE NON-DISCRIMINATORY AND APPLICABLE IN RELATION ALL COUNTRIES. YUGOSLAVIA EXPRESSED APPRECIATION TO US AND AGENCY FOR COOPERATION IN FIRST YUGOSLAVIAN POWER REACTOR PROJECT APPROVED THIS YEAR.

5. VIETNAM (LE VAN THOI) CALLED FOR GREATER GROUPING OF AGENCY TA ON REGIONAL BASIS, CITING ASIAN REGIONAL COOPERATIVE AGREEMENT AND RELATED PROJECTS IN WHICH UNCLASSIFIED

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VIETNAM PARTICIPATING; RVN WAS PREPARED MAKE AVAILABLE RADIOISOTOPE FACILITIES OF CHO RAY HOSPITAL IN SAIGON, WHICH ALMOST ENTIRELY EQUIPPED BY AGENCY, FOR TRAINING PURPOSES. FINALLY, REGRETTE VN CONTRIBUTION TO DEVELOPMENT OF NUCLEAR ENERGY FOR PEACEFUL PURPOSES REMAINED SO MODEST, WAR HAD PARALYZED TEACHING AND RESEARCH EFFORTS, AND WHILE PARIS AGREEMENTS HAD PUT END TO WAR, RETURN TO PEACE WAS DIFFICULT PROCESS.

6. ZAIRE (MALU WA KALENGA), IN VERY BRIEF STATEMENT, CALLED ON AGENCY TO MAKE CONCERTED EFFORT TO ORGANIZE MORE EFFECTIVE DISTRIBUTION OF INFORMATION ON NUCLEAR POWER, AND ON EFFICIENT SAFEGUARDS SYSTEM THAT WAS NOT UNDULY COSTLY.

7. INDIA (SETHNA) VERBATIM TEXT OF STATEMENTS RELATED TO INDIAN NUCLEAR EXPLOSION AND TO SAFEGUARDS FINANCING SEPTTEL. STRESSED THAT PRIORITY FOR NUCLEAR POWER, WHICH INDIA ENDORSED, SHOULD NOT MEAN DIVERSION OF ATTENTION FROM OTHER SUBJECTS OF IMPORTANCE, PARTICULARLY TO LDC'S, E.G. LIFE SCIENCES AND FOOD AND AGRICULTURE. CALLED FOR LONG-TERM DISCUSSION BY AGENCY, IN ASSOCIATION WITH OTHER UN BODIES, ON HOW TO RESPOND EFFECTIVELY TO EXTERNAL PRESSURES ON ITS FINANCES FROM INFLATION AND EXCHANGE FLUCTUATIONS. EXPRESSED CONCERN AT SOME SUGGESTIONS AT GC THAT STATES PARTIES TO NPT SHOULD IN SOME WAY BE PREFERRED IN PROVISION OF TA BY AGENCY; INDIA COULD NOT AGREE TO SUCH DISCRIMINATION IN CONNECTION WITH ANY STATUTORY FUNCTION OF AGENCY.

COMMENT: THIS APPARENTLY REFERRED MORE TO SUGGESTION BY SEVERAL SOCIALIST STATES OF PREFERENCE FOR PARTIES TO NPT IN PROVISION OF TA THAN TO US STATEMENT REGARDING PREFERENCE IN OUR PROVISION OF GIFTS-IN-KIND; CONFUSION ENTERS PICTURE BECAUSE USSR AND SOCIALIST STATES FULLY SHARE US OBJECTIVE OF PUBLIC SUPPORT FOR ARTICLE IV OF NPT WITHOUT HAVING EXTENSIVE PROGRAMS OF GIFTS-IN-KIND IN WHICH TO ACCORD SUCH PREFERENCE THEMSELVES. END COMMENT.

8. BELGIUM (DE LIEDEKERKE) ENDORSED AGENCY PRIORITY
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FOR ACTIVITIES IN CONNECTION WITH NUCLEAR POWER, BUT IN VIEW OF PRESENT BUDGET SITUATION CALLED FOR SUPPRESSION OF (UNDEFINED) PROGRAMS NOT OF HIGH PRIORITY. BELGIUM SHARED MISGIVINGS OF DG AND OTHER DELS REGARDING LAGGING ACCESSION TO NPT; IDEAL WAY TO RESTORE FAITH OF STATES STILL IN DOUBT WAS FOR NNWS TO RATIFY NPT IMMEDIATELY, BUT ALSO FOR NWS TO STEM VERTICAL, AS WELL AS HORIZONTAL PROLIFERATION. A TRULY SIGNIFICANT GESTURE WOULD BE FOR NWS PARTY TO NPT TO AGREE TO AGENCY CONTROL OF UNDERGROUND TESTS FOR PEACEFUL PURPOSES; THIS WAS JUSTIFIED SINCE IT WAS HARDLY POSSIBLE TO DIFFERENTIATE BETWEEN SUCH TESTS AND MILITARY TESTS. WHILE ACKNOWLEDGING IMPORTANCE OF SAFEGUARDS PROGRAM, HE WONDERED WHETHER MANPOWER AND BUDGET ESTIMATES WERE FULLY JUSTIFIED; IN THIS CONNECTION, CALLED ATTENTION TO DIVERGENCE BETWEEN AGENCY PAPER SUBMITTED TO NPT REVCON PREPCOM, WHICH POINTED OUT GREATER POTENTIAL BURDEN FROM AGENCY SAFEGUARDS PURSUANT INFCIRC/66/REV. 2 THAN FROM NPT SAFEGUARDS, AND AGENCY BUDGET DOCUMENTS, WHICH APPEARED TO JUSTIFY INCREASES IN STAFFING AND BUDGET ESTIMATES DUE TO REPLACEMENT OF FORMER BY LATTER. IMMEDIATELY AFTER RATIFICATION OF NPT, WHICH WAS EXPECTED LATER THIS YEAR, BELGIUM WOULD FOLLOW INTERPRETATION GIVEN TO ARTICLE III.2 BY GROUP OF EXPORTING COUNTRIES REFERRED TO BY DG; PROVISION OF TREATY OF ROME WOULD OF COURSE ALSO BE OBSERVED IN COMMERCIAL TRANSACTIONS WITHIN EUROPEAN COMMUNITY.

9. BANGLADESH (CHOWDHURY) CALLED NPT MAJOR STEP FORWARD IN EFFORT TO ESTABLISH CONTROL OVER SPREAD OF NUCLEAR WEAPONS, NOTED THAT NO EFFECTIVE MEASURES BEING TAKEN TO PERSUADE NNWS WHICH HAD NOT DONE SO TO ACCEED TO NPT, SUPPORTED CTB AND CALLED ON UN, AND PARTICULARLY AGENCY, TO BOLSTER INTERNATIONAL EFFORTS TO HALT ARMS RACE. TAPE

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